

Message Text

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44

ACTION EUR-25

INFO OCT-01 NEA-10 IO-12 ADP-00 EURE-00 CIAE-00 PM-09 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 CU-04 GAC-01 TRSE-00 MBFR-03 SAJ-01 ACDA-19

EB-11 STR-08 AGR-20 CIEP-02 COME-00 RSR-01 /184 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 4453

INFO SECDEF WASHDC

USMISSION BERLIN

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USDEL SALT

AMEMBASSY MOSCOW

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NATO ALSO FOR VEST; SHAPE FOR INTAF, HELSINKI FOR MPT DEL

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VIENNA FOR MBFR DEL; GENEVA DISTO

E. O. 11652: GDS

TAGS: PFOR, GW

SUBJECT: CSCE: FRG AMB BRUNNER'S PRESS BACKGROUNDER

REF: BONN 5206

SUMMARY: AMBASSADOR BRUNNER'S APRIL 5 CSCE PRESS BACK-
GROUNDER GENERALLY CORRESPONDED TO FRG ASSESSMENT
REPORTED REFTEL. THERE FOLLOWS REPORT ON BRUNNER'S
MOST INTERESTING COMMENTS CONCERNING PRINCIPLES,
MILITARY/ SECURITY ASPECTS, ECONOMIC COOPERATION,
HUMAN CONTACTS, CSCE/ MBFR PARALLELISM, US ROLE IN
POST- CSCE EUROPE, SOVIET CONCEPTS OF CSCE AND ROLE OF
EE'S AT HELSINKI. BRUNNER ALSO EMPHASIZED VALUABLE
COORDINATING ROLE PLAYED BY EC POLITICAL CONSULTATIONS
AND NATO CAUCUS IN ASSURING REMARKABLY GOOD ALLIED
COHESION. BRUNNER REFUSED TO BE DRAWN OUT BY REPORTERS
ON LIKELY TIMETABLE FOR CSCE, SAYING THIS WOULD MERELY
PUT WEST UNDER UNFORTUNATE TIME PRESSURE. END SUMMARY.

1. PRINCIPLES. ON DEEO BACKGROUND, BRUNNER DESCRIBED
ESSENTIALS OF GERMAN POSITION CONCERNING RELATIONSHIP
BETWEEN INVIOABILITY OF FRONTIERS AND NON- USE OR THREAT
OF FORCE. HE ALSO REFERED TO CATALOGUE OF PRINCIPLES AS
THE " TEN COMMANDMENTS OF PEACEFUL COEXISTENCE IN EUROPE",
STRESSING THE PROBABILITY AND IMPORTANCE OF FACT THAT
THIS CATALOGUE WOULD INCLUDE THE PRINCIPLES OF SELF-
DETERMINATION AND HUMAN RIGHTS. BRUNNER REFERED TO
SIGNIFICANCE WHICH FRG ATTACHED TO " LETTER OF GERMAN
UNITY" AND DOCUMENTATION RELATED TO MOSCOW TREATY,
ADDING THAT DURING SECOND (COMMITTEE) CSCE PHASE, FRG
" WOULD HAVE A GREAT DEAL TO SAY ABOUT THE QUESTION OF
SELF- DETERMINATION". FINALLY, IN RESPONSE TO CONSIDER-
ABLE PROBING BY JOURNALISTS, BRUNNER SAID ON DEEP
BACKGROUND THAT SOURCE OF PRINCIPLES CATALOGUE WOULD
" ESSENTIALLY BE CHAPTER ONE OF UN CHARTER".

2. MILITARY SECURITY. BRUNNER GENERALLY DESCRIBED
DIFFERENCES BETWEEN SOME ALLIES AND NEUTRALS PUSHING
FOR MORE EXTENSIVE TREATMENT OF MILITARY SECURITY IN
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CSCE AND OTHER COUNTRIES WHICH PREFER MORE LIMITED

CSCE TREATMENT OF THIS SUBJECT AND CLEARER DIVISION OF LABOR BETWEEN CSCE AND MBFR PROJECTS. IN THIS CONNECTION, BRUNNER MENTIONED THAT DUTCH (WITH GERMAN SUPPORT) WERE PUSHING FOR DECLARATION EMPHASIZING CONNECTION BETWEEN POLITICAL AND MILITARY SECURITY, AND THAT US, USSR AND FRANCE PREFER MORE LIMITED TREATMENT OF MILITARY SECURITY ISSUES IN HELSINKI. GIVEN SIMILAR COMMENTS BY GERMAN OFFICIAL IN BONN 5289, IT ALSO IS NOTEWORTHY THAT IN DISCUSSING CBM' S, BRUNNER REPEATEDLY REFERED ONLY TO EXCHANGE OF MANEUVER OBSERVERS AND PRE- ANNOUNCEMENT OF MANEUVERS; NO MENTION WHATEVER WAS MADE OF PRE- ANNOUNCEMENT OF MAJOR MILITARY MOVEMENTS.

3. ECONOMIC COOPERATION. BESIDES NOTING THE BROAD AGREEMENT ON EXCHANGES IN SCIENCE AND TECHNOLOGY FIELD, BRUNNER SAID THAT PT SO FAR POINTED UP DIFFERENT EAST/ WEST CONCEPTIONS OF HOW TO PROCEED IN ECONOMIC FIELD. BRUNNER SAID SOVIETS WERE CONCENTRATING VERY STRONGLY ON BIG ALL EUROPEAN PROGRAMS AND PROJECTS AND ALSO ATTACHED CONSIDERABLE WEIGHT TO NON- DISCRIMINATION AND MFN. ON THE WESTERN AND PARTICULARLY GERMAN SIDE, SAID BRUNNER, THE ACCENT WAS ON PROCEEDING PRAGMATICALLY,

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IN THE FIELDS OF INDUSTRIAL COOPERATION AND TRADE, ON THE BASIS OF GUIDELINES THAT COULD BE WORKED OUT MULTILATERALLY IN CSCE. BRUNNER ALSO PLUMPED FOR IMPROVEMENT OF WORKING CONDITIONS FOR WESTERN FIRMS IN EASTERN EUROPE, SAYING THE FRG HOPED THE CONFERENCE WOULD PROVIDE A VALUABLE IMPULSE FOR FURTHER EAST/ WEST COOPERATION.

4. HUMAN CONTACTS. BRUNNER TERMED THIS SUBJECT TOUGHEST PROBLEM AT CSCE AND STRESSED IMPORTANCE ALLIES ATTACHED TO IMPROVING EAST/ WEST CONTACTS AMONG INDIVIDUAL CITIZENS. WHILE MPT- III HAD LED TO SAME CLARIFICATION AND DRAFTING OF MANDATES FOR THE FIRST TWO BASKETS, LITTLE PROGRESS HAD BEEN MADE SO FAR ON THE THIRD BASKET. BRUNNER SAID HE EXPECTED MPT- IV TO CONCENTRATE STRONGLY IN THIS AREA, PARTICULARLY ON SUCH QUESTIONS AS FAMILY REUNIFICATION, MARRIAGES, EXCHANGE OF INFORMATION AND WORKING CONDITIONS FOR JOURNALISTS. BRUNNER INDICATED THAT A RUSSIAN STYLE CHAPEAU LIMITING PROGRESS IN THESE FIELDS BY SIMPLE REFERENCE TO LOCAL LAWS AND CUSTOMS WAS THE WRONG WAY TO PROCEED AND THAT BETTER APPROACH WOULD BE TO NEGOTIATE ON QUANTITY AND

QUALITY OF SPECIFIC MEASURES.

5. CSCE/ MBFR PARALLELISM. IN DEEP BACKGROUND RESPONSE TO REPORTERS' QUESTIONS, BRUNNER CONFIRMED EXISTENCE OF " PARALLELISM OF PREPARATORY PHASES" OF CSCE AND MBFR. BUT GIVEN ENCOURAGING PROGRESS SO FAR IN CSCE, BRUNNER SAID IT WOULD BE A " PRECARIOUS TACTIC" TO SEEK TO IMPOSE " A FORMAL ONE- SIDED LINKAGE" BETWEEN THE TWO PROJECTS; (REFERENCE HERE IS TO GERMAN FEAR OF REVERSE LINKAGE IMPOSED BY SOVIETS). BRUNNER SAID FRG CONSIDERED CSCE AND MBFR TO BE " DIFFERENT THINGS WITH DIFFERENT PARTICIPANTS" AND EACH SHOULD BE HANDLED ON ITS OWN MERITS. WHEN ASKED IT BONN WOULD GO FORWARD IN HELSINKI WITHOUT AT LEAST MINIMAL RESULTS IN VIENNA, BRUNNER BRANDED THE QUESTION " PURELY SPECULATIVE" AND SAID EAST/ WEST NEGOTIATORS IN VIENNA WERE HARD AT WORK AND IN CONSTANT CONTACT.

6. US ROLE IN POST- CSCE EUROPE. BRUNNER SAID: " WE LIMITED OFFICIAL USE

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SEE IN THE PRACTICAL RESULTS OF THE CONFERENCE A CHANCE TO ENGAGE THE US ON A LONG TERM BASIS IN THE DETAILS OF EAST/ WEST COOPERATION IN EUROPE. IF I CORRECTLY UNDERSTAND THE AMERICANS DURING MY SHORT VISIT IN WASHINGTON, THIS IS ALSO THE AMERICAN CONCEPTION. THERE IS AN AMERICAN READINESS TO PARTICIPATE NOT ONLY IN THE CONFERENCE AND THE WORKING OUT OF THE RESULTS BUT ALSO IN ALL FOLLOW- UP PROJECTS OF THE CONFERENCE."

7. SOVIET CONCEPT OF CSCE. BRUNNER SAID HE THOUGHT SOVIET CONCEPT OF CSCE HAD CHANGED AS A RESULT OF RECENT EVENTS. CONFERENCE INITIALLY PERCEIVED BY RUSSIANS AS VEHICLE FOR AFFIRMATION OF EXISTING BORDERS IN EUROPE, AND WHILE MULTILATERAL ASPECT OF THIS GOAL REMAINS FIRM, CONCLUSION OF MOSCOW/ WARSAW TREATIES HAS SOMEWHAT CHANGED THE PICTURE. SOVIETS NEXT MOVED BEYOND CONCEPT OF SECURITY CONFERENCE TO CONFERENCE ON SECURITY AND COOPERATION. FINALLY, " HELSINKI REALITIES" HAVE AGAIN FORCED USSR TO ADAPT ITS CONCEPT. IN THIS CONNECTION, BRUNNER INDICATED THAT PRESENT CSCE COULD GIVE IMPULSE TO LENGTHY PERIOD OF EAST/ WEST NEGOTIATIONS ON SECURITY AND COOPERATION. AND BRUNNER EXPRESSED VIEW THAT USSR, IN LIMITED WAYS, NOW PERCEIVED POSSIBILITIES OF EAST/ WEST COOPERATION WITHOUT SO MUCH DANGER TO ITS SYSTEM AS MOSCOW HAD EARLIER FEARED. BRUNNER SAID SOVIETS WOULD SEEK ROLE IN " EUROPEAN CONCERT" CORRESPONDING TO THEIR WEIGHT AS A SUPER POWER, BUT THAT IT WAS IMPORTANT THAT USSR NOT BE PERMITTED

" TO DEVELOP DECISIVE INFLUENCE IN WESTERN EUROPE".

8. EAST EUROPEAN ROLE. IN BACKGROUND RESPONSE TO REPORTER' S QUESTION, BRUNNER SAID USSR OBVIOUSLY GIVING MARCHING ORDERS AND STRICTLY CONTROLS ACTIVITIES OF OTHER WP REPS AT HELSINKI; HE SAID THERE WAS NO GREAT ORIGINALITY ON THE SIDE OF THE WARSAW PACT REPS. BRUNNER SAID THE GDR PLAYS THE ROLE OF THE " GOOD GUY" AT HELSINKI; WHENEVER THERE IS A POSITION TO EXPLAIN THAT CAN SCORE SOME POINTS WITH THE WEST EUROPEANS, THE GDR IS ASSIGNED THIS ROLE AND HANDLES IT VERY WELL. BUT ALL IN ALL, THE ORDERS COME EXCLUSIVELY FROM THE SOVIET UNION.

HILLENBRAND

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